### **Jefferson County, Arkansas**

## Regulatory Basis Financial Statements and Other Reports

**December 31, 2017** 



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Sen. Jimmy Hickey, Jr. Senate Chair Sen. Lance Eads Senate Vice Chair



Rep. Richard Womack House Chair Rep. Mary Bentley House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

### LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

INDEPENDENT AUDITOR'S REPORT

Jefferson County, Arkansas Officials and Quorum Court Members Legislative Joint Auditing Committee

#### **Report on the Financial Statements**

We have audited the accompanying regulatory basis financial statements of the general fund, road fund, and other funds in the aggregate of Jefferson County, Arkansas, as of and for the year ended December 31, 2017, and the related notes to the financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the County on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Jefferson County, Arkansas, as of December 31, 2017, or the revenues, expenditures, and changes in net position and, where applicable, cash flows thereof for the year then ended.

#### **Unmodified Opinions on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, road fund, and other funds in the aggregate of Jefferson County, Arkansas, as of December 31, 2017, the regulatory basis revenues, expenditures, and changes in net position, and the budgetary comparisons for the general fund and road fund for the year then ended in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412 described in Note 1.

#### Other Matters

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the accompanying regulatory basis financial statements. The accompanying supplementary information and other information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

The other information has not been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 30, 2018, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of the state constitution, laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT

Roger A. Norman, JD, CPA, CFE, CFF

Legislative Auditor

Little Rock, Arkansas August 30, 2018 LOCO03517



Sen. Jimmy Hickey, Jr. Senate Chair Sen. Lance Eads Senate Vice Chair



Rep. Richard Womack House Chair Rep. Mary Bentley House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

### LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING, COMPLIANCE AND OTHER MATTERS, AND OTHER ISSUES BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

Jefferson County, Arkansas Officials and Quorum Court Members Legislative Joint Auditing Committee

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying regulatory basis financial statements of the general fund, road fund, and other funds in the aggregate of Jefferson County, Arkansas, as of and for the year ended December 31, 2017, and the related notes to the financial statements, and have issued our report thereon dated August 30, 2018. We issued an adverse opinion because the financial statements are prepared by the County on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund, road fund, and other funds in the aggregate were unmodified.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of the state constitution, laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Other Issues

The following issues are not significant deficiencies, material weaknesses, or material instances of noncompliance, but are issues that are presented to assist in the efficient operation of the County.

The commentary contained in this section relates to the following officials that held office during 2017:

County Judge: Henry "Hank" Wilkins IV

Treasurer: Vonysha Goodwin
Sheriff: Gerald Robinson
Tax Collector: Stephanie Stanton
County Clerk: Shawndra Taggart
Circuit Clerk: Lafayette Woods, Sr.
Assessor: Yvonne Humphrey

Our audit procedures indicated that the **Treasurer**, **Tax Collector**, **County Clerk**, **Circuit Clerk**, and **Assessor** offices of were in substantial compliance with Arkansas fiscal and financial laws. Noncompliance with state law and accepted accounting practices was noted in the offices of **County Judge and Sheriff**.

#### **County Judge**

The County paid \$2,000 to a business owned by a County employee for hosting a candlelight vigil and \$750 to a County employee's spouse for a water tank without authorizing ordinances, as required by Ark. Code Ann. § 14-14-1202.

The County made payments totaling \$17,125 to the following organizations, in violation of the "public purpose" doctrine and Ark. Const. art. 12 § 5, which states, in part, "No...county...shall...obtain or appropriate money for...any corporation, association, institution, or individual":

- \$8,125 to Grassroots Consulting.
- \$5,000 to Community Empowerment Council.
- \$2,000 to De'Nes Productions.
- \$2,000 to Salvation Army of Pine Bluff.

Funds restricted for County Road purposes were expended as follows, in noncompliance with Ark, Code, Ann. § 27-70-207:

- \$25,575 for vehicles not used for road purposes.
- \$3,190 for conference expenses.
- \$625 for radio services.

The following issues regarding purchases in excess of \$20,000 were noted, in noncompliance with Ark. Code Ann. §§ 14-22-104, -109:

- Trade in allowance was not included in a bid advertisement;
- Bid specifications indicated a brand name;
- Bids were not solicited for payment relating to management of ditch banks in the amount of \$78,050.

The County Court did not approve the extension of the Solid Waste contract, which expired December 31, 2016, in noncompliance with Ark. Code Ann. § 14-22-112. The County made payments in the amount of \$1,209,581 for Solid Waste services in 2017.

Fixed asset records were not maintained, as required by Ark. Code Ann. § 14-25-106.

#### **County Judge and Sheriff**

The County paid an individual from a full-time position as Major in the Sheriff Department (\$58,178) and an additional position as part-time road employee (\$9,600). The County did not adequately document the hours worked for the part-time road position.

A court order authorizing the sale of county assets by public auction in the amount of \$82,133 was not issued, as required by Ark. Code Ann. § 14-16-106.

#### **Sheriff**

Bank reconciliations again were not prepared for the Bond and Fine account, as required by Ark. Code Ann. § 16-10-207.

The following Information Systems weaknesses were discovered during a review of computers:

#### Sheriff

The Disaster Recovery and Business Continuity Plan in place was inadequate (both technical and end user) for restoring from short-term or long-term interruptions of computer processing. This situation could cause the entity to be without computer processing for an extended period of time in the event of a disaster or major interruption and could have a severe impact on critical resources and affect essential services placing undue financial and personnel burden on the resources of the entity. A similar finding was issued in the prior report.

#### **County Judge (Sanitation)**

There was no formally documented and approved Disaster Recovery or Business Continuity Plan. This situation could cause the entity to be without computer processing for an extended period of time in the event of a disaster or major interruption and could place undue financial and personnel burdens on the resources of the entity.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

Marti Steel, CPA

Deputy Legislative Auditor

Little Rock, Arkansas August 30, 2018

#### JEFFERSON COUNTY, ARKANSAS BALANCE SHEET - REGULATORY BASIS DECEMBER 31, 2017

ASSETS	General	Road	Other Funds in the Aggregate
Cash and cash equivalents	\$ 1,964,967	\$ 891,057	\$ 5,370,741
Investments	968,006	442,369	1,494,297
Accounts receivable	551,637	17,647	731,638
Interfund receivables	6,169	6,208	8,619
TOTAL ASSETS	\$ 3,490,779	\$ 1,357,281	\$ 7,605,295
LIABILITIES AND FUND BALANCES Liabilities:			
Accounts payable	\$ 559,807	\$ 109,059	\$ 557,961
Interfund payables	19,276		1,720
Settlements pending			1,315,124
Total Liabilities	579,083	109,059	1,874,805
Fund Balances:			
Restricted		1,248,222	5,648,636
Committed			184,370
Assigned	918,227		26,888
Unassigned	1,993,469	4.040.000	(129,404)
Total Fund Balances	2,911,696	1,248,222	5,730,490
TOTAL LIABILITIES AND FUND BALANCES	\$ 3,490,779	\$ 1,357,281	\$ 7,605,295

The accompanying notes are an integral part of these financial statements.

## JEFFERSON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

	General	Road	Other Funds in the Aggregate
REVENUES	A 4400 770		<b>A</b> 100 107
State aid	\$ 1,108,770	\$ 2,689,436	\$ 182,407
Federal aid	116,981	232	101,146
Property taxes	4,342,655	1,653,485	695,741
Sales taxes	2,424,665		5,897,388
Fines, forfeitures, and costs	890,707		460,049
Interest	10,088	7,505	20,280
Officers' fees	143,001		387,738
Net increase (decrease) in the fair value of investments	(148)	(1,657)	(467)
Recycling fees			471,599
School district contributions			576,721
911 fees			1,302,514
Jail fees	1,701,620		114,172
Sanitation fees	1,483,426		
Franchise fees	30,789		
Treasurer's commission	198,127		56,392
Collector's commission	1,006,228		112,595
Taxes apportioned - Assessor's salary and expense	676,238		
Other	782,129	214,109	41,126
TOTAL REVENUES	14,915,276	4,563,110	10,419,401
Less: Treasurer's commission	120,916	38,762	41,404
NET REVENUES	14,794,360	4,524,348	10,377,997
EXPENDITURES			
Current:			
General government	4,401,591		390,404
Law enforcement	7,931,964		3,993,188
Highways and streets		4,129,321	
Public safety	628,862		1,295,280
Sanitation	1,475,017		369,947
Health	75,732		
Recreation and culture	25,650		636,445
Social services	94,430		
Total Current	14,633,246	4,129,321	6,685,264
Debt Service:			
Note principal	55,848	56,392	
Note interest	1,611	1,779	
TOTAL EXPENDITURES	14,690,705	4,187,492	6,685,264

## JEFFERSON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	General \$ 103,655	Road \$ 336,856	Other Funds in the Aggregate \$ 3,692,733
OTHER FINANCING SOURCES (USES) Sales tax remitted to Economic Development Corporation Bond Proceeds			(3,822,637) 1,120,000
TOTAL OTHER FINANCING SOURCES (USES)			(2,702,637)
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	103,655	336,856	990,096
FUND BALANCES - JANUARY 1	2,808,041	911,366	4,740,394
FUND BALANCES - DECEMBER 31	\$ 2,911,696	\$ 1,248,222	\$ 5,730,490

The accompanying notes are an integral part of these financial statements.

#### JEFFERSON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL AND ROAD FUNDS - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

		General			Road	
			Variance			Variance
	<b>D</b>		Favorable	<b>D</b>		Favorable
REVENUES	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)
State aid	\$ 1,092,700	\$ 1,108,770	\$ 16,070	\$ 2,545,500	\$ 2,689,436	\$ 143,936
Federal aid	115,000	116,981	1,981	φ 2,343,300	232	232
Property taxes	4,058,150	4,342,655	284,505	1,558,225	1,653,485	95,260
Sales taxes	2,300,000	2,424,665	124,665	1,000,220	1,000,400	50,200
Fines, forfeitures, and costs	964,150	890,707	(73,443)			
Interest	9,650	10,088	438	8,300	7,505	(795)
Officers' fees	162,450	143,001	(19,449)	0,000	.,000	(. 55)
Net increase (decrease) in the fair value of investments	.02, .00	(148)	(148)		(1,657)	(1,657)
Jail fees	1,772,200	1,701,620	(70,580)		(1,001)	(1,001)
Sanitation fees	1,378,528	1,483,426	104,898			
Franchise fees	19,000	30,789	11,789			
Treasurer's commission	158,000	198,127	40,127			
Collector's commission	965,000	1,006,228	41,228			
Taxes apportioned - Assessor's salary and expense	650,000	676,238	26,238			
Other	719,976	782,129	62,153	259,000	214,109	(44,891)
TOTAL REVENUES	14,364,804	14,915,276	550,472	4,371,025	4,563,110	192,085
Less: Treasurer's commission		120,916	(120,916)		38,762	(38,762)
NET REVENUES	14,364,804	14,794,360	429,556	4,371,025	4,524,348	153,323
EXPENDITURES						
Current:						
General government	4,879,588	4,401,591	477,997			
Law enforcement	12,401,322	7,931,964	4,469,358			
Highways and streets				4,546,560	4,129,321	417,239
Public safety	430,098	628,862	(198,764)			
Sanitation	1,594,573	1,475,017	119,556			
Health	94,640	75,732	18,908			
Recreation and culture	25,650	25,650				
Social services	96,532	94,430	2,102			
Total Current	19,522,403	14,633,246	4,889,157	4,546,560	4,129,321	417,239
Debt Service:						
Note principal		55,848	(55,848)		56,392	(56,392)
Note interest		1,611	(1,611)		1,779	(1,779)
TOTAL EXPENDITURES	19,522,403	14,690,705	4,831,698	4,546,560	4,187,492	359,068

#### JEFFERSON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL AND ROAD FUNDS - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

		General			Road	
EXCESS OF REVENUES OVER (UNDER)	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
EXPENDITURES	\$ (5,157,599)	\$ 103,655	\$ 5,261,254	\$ (175,535)	\$ 336,856	\$ 512,391
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	2,642,000 (238,790)		(2,642,000) 238,790			
TOTAL OTHER FINANCING SOURCES (USES)	2,403,210		(2,403,210)			
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(2,754,389)	103,655	2,858,044	(175,535)	336,856	512,391
FUND BALANCES - JANUARY 1	1,278,365	2,808,041	1,529,676	900,000	911,366	11,366
FUND BALANCES - DECEMBER 31	\$ (1,476,024)	\$ 2,911,696	\$ 4,387,720	\$ 724,465	\$ 1,248,222	\$ 523,757

The accompanying notes are an integral part of these financial statements.

#### NOTE 1: Summary of Significant Accounting Policies

#### A. Financial Reporting Entity

The County is a political subdivision of the state governed by an elected quorum court. The reporting entity includes all the funds of the County.

#### B. Basis of Presentation - Regulatory Fund Accounting

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Ark. Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and road fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to actual expenditures for the general and road funds; notes to financial statements; and a supplemental schedule of capital assets.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

<u>General Fund</u> - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

<u>Road Fund</u> - The Road Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Road Fund accounts for and reports proceeds of state highway turnback, property taxes, and federal funds that are restricted or committed for maintaining and constructing roads.

<u>Other Funds in the Aggregate</u> - Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Road Funds. The following types of funds are included in this column as follows:

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for Special Revenue Funds as reported with other funds in the aggregate.

<u>Capital Projects Funds</u> - Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. See Schedules 1 and 2 for Capital Projects Funds as reported with other funds in the aggregate.

<u>Debt Service Funds</u> - Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. See Schedules 1 and 2 for the Debt Service Fund reported with other funds in the aggregate.

<u>Agency Funds</u> - Agency Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). See Schedule 1 for Agency Funds as reported with other funds in the aggregate.

#### NOTE 1: Summary of Significant Accounting Policies (Continued)

#### C. Basis of Accounting

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark. Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues generally are recognized as soon as they are both measurable and available except for Treasurer's and Collector's commission and Taxes apportioned – Assessor's salary and expense which are recognized when earned. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements.

#### D. Assets, Liabilities, and Fund Balances

#### Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand, savings accounts, and certificates of deposit.

#### Investments

Investments are reported at fair value.

#### Settlements Pending

Settlements pending are considered fines, forfeitures, costs, property taxes, officer's fees, trust funds, payroll taxes, and sanitation fees that have not been transferred to the appropriate entities.

#### **Fund Balance Classifications**

- Restricted fund balance amounts that are restricted when constraints placed on the use of resources
  are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors,
  or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or
  enabling legislation.
- 2. Committed fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Quorum Court.
- Assigned fund balance amounts that are constrained by the Quorum Court's intent to be used for specific purposes, but are neither restricted nor committed.
- 4. Unassigned fund balance amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

#### E. Property Taxes

A lien attaches to the real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year, but are not considered delinquent until after October 15.

#### NOTE 1: Summary of Significant Accounting Policies (Continued)

#### F. Budget Law

#### 1. Legal Requirements

State law requires that the Quorum Court, before the end of each fiscal year, make appropriations, by ordinance, for the expenditures of County government for the following year. The Quorum Court may make appropriation amendments at any time during the current fiscal year. Appropriations lapse at the end of each year. Under certain conditions, the budget may be amended subsequent to the year-end.

#### 2. Accounting

The County prepared an annual budget on the regulatory basis for the General Fund, Road Fund, and the other operating funds.

#### G. Fund Balance Classification Policies and Procedures

The County's highest level of decision-making authority is its Quorum Court. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the Quorum Court through passage of an ordinance. The Quorum Court is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The County does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The County does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

#### NOTE 2: Cash Deposits with Financial Institutions

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	<u>December</u>	31, 201	<u>7</u>
	Carrying		Bank
	 Amount		Balance
Insured (FDIC)	\$ 1,550,128	\$	1,803,222
Collateralized:			
Collateral held by the County's agent, pledging bank, or pledging bank's trust department or agent in the County's name	5,482,877		8,199,554
U.S. government guaranteed accounts	 1,186,423		1,179,103
Total Deposits	\$ 8,219,428	\$	11,181,879

The above total deposits do not include cash on hand of \$7,337.

#### NOTE 3: Legal or Contractual Provisions for Deposits and Investments

State law generally requires that county funds be deposited in federally insured banks located in the State of Arkansas. The county deposits may be in the form of checking accounts, savings accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

#### NOTE 4: Public Fund Investments

A summary of investments by fund types is as follows:

	December 31, 2017
Fund Type	Fair Value
General	\$ 968,006
Road	442,369
Other Funds in Aggregate	1,494,297
Totals	\$ 2,904,672

Investments are reported at fair value. Governmental Accounting Standards Board Statement No. 72, *Fair Value Measurement and Application* establishes a hierarchy based on the valuation assumptions used to measure the fair value of the asset as follows:

- Level I quoted prices in active markets for identical assets.
- Level II significant other observable assumptions (e.g., quoted prices for similar instruments in active or inactive markets, etc.)
- Level III significant unobservable assumptions (i.e., prices or valuations using unobservable techniques supported by little or no market activity)

The County's investments are composed of the following:

	Quo	ted Prices in		
	Activ	e Markets for		
	Identical			
December 31, 2017	In	vestments		
Investment Type		Level I		
Treasury notes and mortgage	•	0.004.070		
backed securities	\$	2,904,672		

The fair value of treasury notes and mortgage backed securities are measured on a recurring basis and are based on quoted marked prices obtained from independent pricing sources and are classified as Level I inputs.

#### NOTE 5: Accounts Receivable

The accounts receivable balance at December 31, 2017, is composed of the following:

Description	 General Road Fund Fund			 Other Funds the Aggregate	
State aid	\$ 1,215				
Federal aid	8,182			\$ 10,108	
Sales taxes	197,114			479,430	
Fines, forfeitures, and costs	43,894			23,117	
Officers' fees	10,038			27,466	
School district contributions				48,930	
911 fees				74,032	
Jail fees	212,346				
Sanitation fees				60,394	
Franchise fees	1,970				
Other	 76,878	\$	17,647	 8,161	
Totals	\$ 551,637	\$	17,647	\$ 731,638	

#### NOTE 6: Accounts Payable

The accounts payable balance at December 31, 2017, is composed of the following:

Description	(	General Fund	Road Fund	ner Funds e Aggregate
Безеприон		Tunu	 Turiu	 Aggregate
Vendor payables	\$	559,807	\$ 109,059	\$ 557,961

#### NOTE 7: Interfund Balances

Individual fund interfund receivable and payable balances are as follows:

		December	<sup>-</sup> 31, 2	2017	
	Int	erfund	Int	Interfund	
Fund	Rec	eivables	Payables		
General Fund	\$	6,169	\$	19,276	
Road Fund		6,208			
Other Funds in the Aggregate:					
Special Revenue Funds:					
Assessor's Late Assessment Fee		1,894			
Adult Drug Court		1		1,720	
Collector's Automation		121			
Circuit Court Automation		10			
Assessor's Amendment 79		15			
County Clerk's Cost		15			
Recorder's Cost		317			
County Library		708			
Child Support Cost		1			
Jail Operation (Detention M & O, Detention Reserve and Jail Operations)		2,650			
Emergency 911		765			
Emergency Vehicle		24			
Prosecuting Attorney Victim Witness		20			
Indigent Criminal Defense		64			
District Court Cost		14			
Juvenile Justice		87			
Recycling		68			
Circuit Clerk Commissioner's Fee		2			
Juvenile Justice Education		3			
Judicial Enhancement		1			
Drug Court Accountability Grant		1,720			
Library Tax and Special Tax Bonds Series 2017		119			
Totals	_\$	20,996	\$	20,996	

Interfund receivables and payables consist of errors in depositing restricted revenues and interfund loans. These balances were repaid on or before May 16, 2018.

#### NOTE 8: Details of Fund Balance Classifications

Fund balance classifications at December 31, 2017, are composed of the following:

Description	General Fund	Road Fund	Other Funds in the Aggregate
Restricted for:	T unu	Tana	the Aggregate
General government			\$ 388,812
Law enforcement			2,623,457
Highways and streets		\$ 1,248,222	_,=_,,
Public safety		, -,	540,538
Sanitation			3,721
Recreation and culture			905,566
Capital outlay			1,074,796
Debt service			111,746
Total Restricted		1,248,222	5,648,636
Committed for:			
Public safety			59,701
Sanitation			124,669
Total Committed			184,370
Assigned to:			
General government	\$ 268,619		
Law enforcement	620,538		
Sanitation	29,070		26,888
Total Assigned	918,227		26,888
Unassigned	1,993,469		(129,404)
Totals	\$ 2,911,696	\$ 1,248,222	\$ 5,730,490

#### NOTE 9: Deficit Fund Balances

The following fund has a deficit fund balance as of December 31, 2017:

December 31, 2017

Other Funds in the Aggregate:
Capital Projects Fund:
Jefferson County Construction

s (129,404)

#### NOTE 10: Legal Debt Limit

#### A. Property Tax Secured Bonded Debt

The County is subject to a constitutional limitation for bonded indebtedness equal to 10% of the total assessed value for tax purposes of real and personal property as determined by the last tax assessment. At December 31, 2017, the legal debt limit for bonded debt was \$74,231,652. There were no property tax secured bond issues subject to the constitutional limitation. As discussed in Note 12, the County approved an additional 2.5 mills property tax to secure payment for certain library bonds; however these are not subject to any constitutional or statutory limitation.

#### B. Short-term Financing Obligations

The County is subject to a constitutional limitation for short-term financing obligations equal to 2.5% of the assessed value of taxable property within the County as determined by the last tax assessment. At December 31, 2017, the legal debt limit for short-term financing obligations was \$22,625,808. The amount of short-term financing obligations was \$230,944, leaving a legal debt margin of \$22,394,864.

#### **NOTE 11: Commitments**

Total commitments consist of the following at December 31, 2017:

	December 31, 2017
Long-term liabilities Construction Contract	\$ 1,972,941 928,188
Total Commitments	\$ 2,901,129

#### Long-term Liabilities

Long-term liabilities at December 31, 2017, are comprised of the following:

	De	cember 31, 2017
Library Property Tax Construction Bonds, Series 2017, annual installments beginning February 1, 2018, with the final settlement due February 1, 2033, interest at 3%. Payments are to be made from Debt Service Fund.	\$	1,120,000
Promissory note with Relyance Bank for courthouse HVAC system; 60 monthly payments of \$3,831 through August 2018; Interest 2.6%. Payments are to be made from the General Fund		19,027
Promissory note with Relyance Bank for 2007 International 4300 Grapple Truck, 3 annual payments of \$22,715.78 through July 2020; Interest 3.0%. Payments are to be made from the Road Fund.		64,201
Promissory note with Relyance Bank for 2016 Line Belt 145 X3 Excavator; 3 annual payments of \$32,294.37 through July 2022; Interest 3.0%. Payments are to be made from the Road Fund.		147,716
Compensating absences		621,997
Total Long-term liabilities	\$	1,972,941

Due to the County's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

#### NOTE 11: Commitments (Continued)

#### Post Employment Benefits Other Than Pensions

The amount of any actuarially determined accrued liability for post employment benefits other than pensions was not determined.

#### Debt Service Requirements to Maturity

The County is obligated for the following amounts at December 31, 2017:

Years Ending			
December 31,	Bonds	Notes	Total
2018	\$ 85,492	\$ 74,286	\$ 159,778
2019	85,825	55,010	140,835
2020	89,100	55,010	144,110
2021	87,300	32,294	119,594
2022	85,500	32,294	117,794
2023 through 2027	437,950		437,950
2028 through 2032	438,125		438,125
2033	86,275		86,275
<b>Total Obligations</b>	1,395,567	248,894	1,644,461
Less Interest	275,567	17,950	293,517
Total Principal	\$1,120,000	\$ 230,944	\$ 1,350,944

#### **Construction Contract**

The County was contractually obligated for the following construction contract at December 31, 2017:

		Contr	act Balance
Project Name	Completiion Date	Decen	nber 31, 2017
_			
Adult Jail Phase 2	6/30/2018	\$	928,188

#### NOTE 12: Pledged Revenues

The County pledged future .25 mil property tax levies and pro rata portion of amendment 79 tax collections to repay \$1,120,000 in Library Construction bonds that were issued in 2017 to provide funding for acquiring, constructing and equipping public county library branches outside the City of Pine Bluff. Total principal and interest remaining on the bonds are \$1,120,000 and \$275,567, respectively, payable through February 1, 2033. There were no principal or interest due during 2017.

The Debt Service Fund received \$100,761 in property taxes in 2017. The proceeds of the tax levy cannot be used for any purpose other than payment of debt service on the bonds.

#### NOTE 13: Joint Venture: Pine Bluff and Jefferson County Library System

Jefferson County and the City of Pine Bluff entered into an agreement in August 1979, in accordance with Ark. Code Ann. §§ 25-20-101, -108, to establish a library system for the Jefferson County, Arkansas area. The System is composed of five members appointed by the Jefferson County Judge with Quorum Court approval and six members appointed by the Mayor of Pine Bluff and ratified by the City Council. Title to fixed assets held by the constituent governmental units and used for library purposes at the time of the execution of this agreement shall remain unchanged, although additional assets may be acquired in the name of the System. The Board shall fix the number of and salaries of employees of the system. The County paid the Pine Bluff and Jefferson County Library \$591,000 in 2017. Separate financial statements are available at 200 East Eighth Street, Pine Bluff, Arkansas 71601.

#### NOTE 14: Jointly Governed Organizations

#### Tri-County Drug Task Force

The Sheriffs' Departments of Arkansas, Jefferson, and Lincoln Counties, and the Prosecuting Attorneys' Offices of the Eleventh-East and Eleventh-West Judicial Districts entered into an agreement to establish the Tri-County Drug Task Force. The agreement covers the period July 1, 2017 to June 30, 2018, and may be extended upon written mutual agreement. Funding was provided through a Drug Law Enforcement Program grant applied for by the Tri-County Drug Task Force. No contributions or payments for expenditures were made to the Tri-County Drug Task Force by the County. The 2017 financial statements of the Tri-County Drug Task Force have not been audited.

#### Southeast Arkansas Regional Solid Waste Management District

Arkansas, Ashley, Bradley, Chicot, Cleveland, Desha, Drew, Grant, Jefferson and Lincoln counties entered into an agreement in 1991 to form the Southeast Arkansas Regional Solid Waste Management District in accordance with Ark. Code Ann. § 8-6-703. The County did not provide any funding for the Southeast Arkansas Regional Solid Waste Management District. Separate financial statements may be obtained at P.O. Box 6806, Pine Bluff, Arkansas 71611.

#### NOTE 15: Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The County participates in the Association of Arkansas Counties Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation - This program provides statutory benefits for losses incurred by County officials, employees, and volunteer fire fighters while performing work for the County. Rates for counties participating in this program are revised annually based on the cost experience of the particular county or group as determined by the Workers' Compensation Commission.

The County participates in the Arkansas Public Entities Risk Management Association (APERMA) public entity risk pool for coverage in the following areas:

Building and Contents Program - This program is a blanket policy with coverage up to \$100,000,000 for any one loss with a \$500 deductible. The County shall pay into the program each year a charge established annually by the Risk Management Fund Board for covered county property.

#### Vehicle Program

- A. Liability This program may pay all sums the County legally must pay as damages because of bodily injury, death, or property damage to which this agreement applies involving a covered county vehicle and for which the County is liable. The limit of payment for in-state claims is \$25,000 for bodily injury per person, \$50,000 for bodily injury per accident, and \$25,000 for property damage per accident (\$100,000 respectively for out-of-state claims). The County shall pay into the program each year a charge established annually by the Risk Management Fund Board for covered county vehicles owned or leased by the County.
- B. Physical Damage This program covers vehicles and mobile equipment which are the property of the participating county. Property is valued at the cost to repair or replace the property after deduction for depreciation. Loss amounts will be reduced by the deductible amount of \$1,000 for Sheriff's Department vehicles and \$500 for all other covered vehicles and mobile equipment. The County agrees to pay into the program each year a service charge established annually by the Risk Management Fund Board for covered property.

#### NOTE 15: Risk Management (Continued)

General Liability Program - The program shall provide legal defense in civil rights suits against the county government of a participating county and pay judgments imposed on County officials and employees and the county government and county-formed boards and commissions. Coverage is limited to \$350,000 per case with an annual aggregate of \$350,000. The County shall pay into the program each year a charge established annually by the Risk Management Fund Board for this coverage.

The County also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$300,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the County Aid Fund. There is a \$2,500 deductible per occurrence.

#### NOTE 16: Arkansas Public Employees Retirement System

#### Plan Description

The County contributes to the Arkansas Public Employees Retirement System (APERS), a cost-sharing multiple-employer defined benefit pension plan. APERS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 W. Capitol, Suite 400, Little Rock, Arkansas 72201, by calling 1-800-682-7377, or on their website www.apers.org.

#### **Funding Policy**

APERS has contributory and non-contributory plans. Contributory members are required by State law to contribute 5% of their salary. Each participating employer is required by State law to contribute at a rate established by the Board of Trustees of the system based on the annual actuarial valuation. The County's contributions to the plan for the year ended June 30, 2017 were \$1,630,327.

#### Net Pension Liability

The County's proportionate share of the collective net pension liability at June 30, 2017 (actuarial valuation date and measurement date) was \$16,121,072.

#### **NOTE 17: Tax Collector's Commission**

Collector's commission is based on a special agreement between the County and the other taxing units. The commission rates are 2% for school districts and improvement districts and 3% for cities and county accounts based on a 1983 county court order. Excess commissions are transferred into the General Fund pursuant to the provisions of Act 86 of 1975.

#### NOTE 18: Landfill Lease Agreement

The County entered into a lease agreement for the operation of a county landfill with Waste Management of Arkansas, Inc., on July 13, 1990. The County covenants to lessee and the City of Pine Bluff, Arkansas, that the County will provide at the premises a minimum of twenty years of disposal capacity for the Arkansas Solid Waste Planning District which includes the premises. Lessee shall lease the premises from the commencement of the lease and so long thereafter as lessee continues active landfill operations at the premises, or diligently pursues permits and licenses for such operations. Lessee shall pay a monthly rental of \$5,000, a monthly rental (base rental) equal to an assessment of each yard of waste material generated by public or private entities located outside Jefferson County, plus an annual \$20,000 grant to be applied to support recycling, environmental education and countywide beautification, and environmental protection and improvement programs. Waste Management is required to pay all closure and post closure costs.

#### NOTE 19: Hospital Lease Agreement

On December 11, 1959, Jefferson County, Arkansas, entered into a lease agreement with Jefferson Hospital Association, Inc., a not-for-profit Arkansas corporation. The lease agreement stipulates that Jefferson County leases the hospital real estate and personal property. In 2001, the lease agreement was extended until December 11, 2040, for \$1 per year. Jefferson Hospital Association, Inc. assumes all rights and responsibilities for the operation of the hospital and related ancillary facilities and all obligations of the revenue bonds.

#### NOTE 20: Sheriff's Office Construction Loan

On December 15, 2017, the County entered into a construction loan to complete the new county sheriff's office. Draw downs on the maximum principal amount of \$850,000 took place in 2018. Terms of the agreement are four annual payments of \$188,259 commencing December 15, 2018, and one final installment of the unpaid balance of principal and accrued interest (3.5%) due on December 14, 2022.

# JEFFERSON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2017

#### SPECIAL REVENUE FUNDS

	easurer's itomation	-	collector's utomation	cuit Court omation	Am	ssessor's nendment no. 79	Cou	nty Clerk's Cost	R	ecorder's Cost	Coi	unty Library	d Support Cost
ASSETS Cash and cash equivalents Investments Accounts receivable Interfund receivables	\$ 38,160 18,944	\$	135,987 67,512 121	\$ 5,714 2,836 976 10	\$	26,717 13,263 15	\$	10,949 5,436 913 15	\$	27,305 13,556 21,423 317	\$	604,668 300,190 708	\$ 2,648 1,314 19 1
TOTAL ASSETS	\$ 57,104	\$	203,620	\$ 9,536	\$	39,995	\$	17,313	\$	62,601	\$	905,566	\$ 3,982
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Interfund payables Settlements pending Total Liabilities	\$ 572 572			\$ 1,121					\$	1,783			
Fund Balances: Restricted Committed Assigned Unassigned Total Fund Balances	 56,532	\$	203,620	8,415	\$	39,995	\$	17,313		60,818	\$	905,566	\$ 3,982
TOTAL LIABILITIES AND FUND BALANCES	\$ 57,104	\$	203,620	\$ 9,536	\$	39,995	\$	17,313	\$	62,601	\$	905,566	\$ 3,982

# JEFFERSON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2017

SPECIAL REVENUE FUNDS Jail Operation (Detention M & O. Detention Prosecuting Indigent Criminal Reserve and Jail Boating Emergency Emergency Attorney District Court Adult Drug Operations) Safety 911 Vehicle Victim/Witness Defense Cost Court **ASSETS** Cash and cash equivalents \$ 848,961 \$ 223 \$ 324,013 \$ 14,430 \$ 92,531 \$ 126,125 \$ 50,551 \$ 25,588 160,858 45,937 421,471 110 7,164 62,616 25,096 12,703 Investments Accounts receivable 202.299 74,076 1,890 1,939 4,284 1,190 15 Interfund receivables 2,650 765 24 20 64 14 1 **TOTAL ASSETS** 1,475,381 333 559,712 23,508 140,427 193,089 76,851 38,307 LIABILITIES AND FUND BALANCES Liabilities: Accounts payable \$ 19,507 \$ 325 \$ 4,065 Interfund payables \$ 1,720 Settlements pending **Total Liabilities** 19,507 325 4,065 1,720 Fund Balances: Restricted 333 36,587 \$ 1,475,381 \$ 540,205 \$ 23,508 140,102 189,024 \$ 76,851 Committed Assigned Unassigned **Total Fund Balances** 1,475,381 333 540,205 23,508 140,102 189,024 76,851 36,587 TOTAL LIABILITIES AND FUND BALANCES 1,475,381 333 559,712 23,508 140,427 193,089 76,851 38,307

# JEFFERSON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2017

#### SPECIAL REVENUE FUNDS

ASSETS	uvenile lustice	R	Recycling		Circuit Clerk Commissioner's Fee		Juvenile Justice ducation	for I	erve Fund Rural Fire otection	-	Judicial Enhancement		Economic velopment ales Tax	F	ste Tire acility osure
Cash and cash equivalents Investments Accounts receivable Interfund receivables	\$ 11,809 5,862 5,553 87	\$	62,873 31,214 68,511 68	\$	3,001 1,490 165 2	\$	279,971 138,993 48,930 3	\$	39,895 19,806	\$	793 393 1	\$	287,658	\$	2,487 1,234
TOTAL ASSETS	\$ 23,311	\$	162,666	\$	4,658	\$	467,897	\$	59,701	\$	1,187	\$	287,658	\$	3,721
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Interfund payables Settlements pending Total Liabilities		\$	11,109			\$	18,959					\$	287,658		
Fund Balances: Restricted Committed Assigned Unassigned Total Fund Balances	\$ 23,311		124,669 26,888 151,557	\$	4,658		448,938	\$	59,701	\$	1,187			\$	3,721
TOTAL LIABILITIES AND FUND BALANCES	\$ 23,311	\$	162,666	\$	4,658	\$	467,897	\$	59,701	\$	1,187	\$	287,658	\$	3,721

# JEFFERSON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2017

	SPECIAL REVENUE FUNDS											APITAL PRO	DEBT SERVICE FUND			
		ictims of Crime	Justice Equitable of Sharing Program			sessor's Late essment Fee	F	mmunication Facility & Equipment	Acc	rug Court ountability Grant		lefferson County nstruction	County Library Construction		Sp	ary Tax and pecial Tax nds, Series 2017
ASSETS Cash and cash equivalents Investments Accounts receivable Interfund receivables	\$	10,396 5,161 10,108	\$	25,410 12,615	\$	1,894	\$	141,080 1,689	\$	19,138 9,501 1,720	\$	31,269 15,524	\$	1,074,796	\$	111,627
TOTAL ASSETS	\$	25,665	\$	38,025	\$	1,894	\$	142,769	\$	30,359	\$	46,793	\$	1,074,796	\$	111,746
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Interfund payables Settlements pending Total Liabilities	\$	1,759	\$	30,496			\$	4,410			\$	176,197				
Fund Balances: Restricted Committed Assigned		23,906		7,529	\$	1,894		138,359	\$	30,359			\$	1,074,796	\$	111,746
Unassigned Total Fund Balances		23,906		7,529		1,894		138,359		30,359		(129,404) (129,404)		1,074,796		111,746
TOTAL LIABILITIES AND FUND BALANCES	\$	25,665	\$	38,025	\$	1,894	\$	142,769	\$	30,359	\$	46,793	\$	1,074,796	\$	111,746

# JEFFERSON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2017

	AGENCY FUNDS											
	Treasurer's Accounts	Collector's Accounts	Sheriff's Accounts	County Clerk's Accounts	Circuit Clerk's Accounts	Juvenile Court Accounts	Sanitation	Totals				
ASSETS Cash and cash equivalents Investments Accounts receivable Interfund receivables	\$ 188,318 93,498	\$ 201,781	\$ 339,206	\$ 50,296	\$ 313,992	\$ (538)	\$ 128,571	\$ 5,370,741 1,494,297 731,638 8,619				
TOTAL ASSETS	\$ 281,816	\$ 201,781	\$ 339,206	\$ 50,296	\$ 313,992	\$ (538)	\$ 128,571	\$ 7,605,295				
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Interfund payables Settlements pending Total Liabilities	\$ 281,816 281,816	\$ 201,781 201,781	\$ 339,206 339,206	\$ 50,296 50,296	\$ 313,992 313,992	\$ (538) (538)	\$ 128,571 128,571	\$ 557,961 1,720 1,315,124 1,874,805				
Fund Balances: Restricted Committed Assigned Unassigned Total Fund Balances								5,648,636 184,370 26,888 (129,404) 5,730,490				
TOTAL LIABILITIES AND FUND BALANCES	\$ 281,816	\$ 201,781	\$ 339,206	\$ 50,296	\$ 313,992	\$ (538)	\$ 128,571	\$ 7,605,295				

### JEFFERSON COUNTY, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

						SPECI	AL RE	VENUE FUI	NDS						
DEVENUE	easurer's Collector's tomation Automation		cuit Court	Am	sessor's endment no. 79	Cou	nty Clerk's Cost	Re	ecorder's Cost	County Library		Support Cost	(Dete	il Operation ention M & O, ntion Reserve ail Operations)	
REVENUES State aid Federal aid Property taxes Sales taxes					\$	13,674					\$ 64,333 593,086			\$	2,358,955
Fines, forfeitures, and costs Interest Officers' fees	\$ 263	\$	941	\$ 9,610 105		361	\$	103 13,934	\$	449 295,525	6,091	\$	692		128,242 480
Net increase (decrease) in the fair value of investments Recycling fees School district contributions 911 fees Jail fees	(85)		(220)	43		(16)		(26)		(195)	(269)	•	(3)		541
Treasurer's commission Collector's commission Other	56,392		112,595							12					
TOTAL REVENUES	56,570		113,316	9,758		14,019		14,011		295,791	663,241		689		2,488,218
Less: Treasurer's commission	 2		1,002	 83		124		123		2,624	5,853		6		21,909
NET REVENUES	56,568		112,314	 9,675		13,895		13,888		293,167	657,388		683		2,466,309
EXPENDITURES Current: General government Law enforcement Public safety Sanitation Recreation and culture	39,794		65,500	16,481		10,093		8,500		246,513	591,000				2,543,586
TOTAL EXPENDITURES	39,794		65,500	 16,481		10,093		8,500		246,513	591,000				2,543,586
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	16,774		46,814	(6,806)		3,802		5,388		46,654	66,388		683		(77,277)
OTHER FINANCING SOURCES (USES) Sales tax remitted to Economic Development Corporation Bond Proceeds															
TOTAL OTHER FINANCING SOURCES (USES)															
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	16,774		46,814	(6,806)		3,802		5,388		46,654	66,388		683		(77,277)
FUND BALANCES - JANUARY 1	 39,758		156,806	 15,221		36,193		11,925		14,164	839,178		3,299		1,552,658
FUND BALANCES - DECEMBER 31	\$ 56,532	\$	203,620	\$ 8,415	\$	39,995	\$	17,313	\$	60,818	\$ 905,566	\$	3,982	\$	1,475,381

### JEFFERSON COUNTY, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

	SPECIAL REVENUE FUNDS															
				nergency 911		nergency /ehicle	Α	esecuting ttorney m/Witness		ent Criminal efense		trict Court Cost	ult Drug Court	Juvenile Justice	Recycling	
REVENUES State aid Federal aid Property taxes	\$	4,314							\$	3,019			\$ 11,676			
Sales taxes Fines, forfeitures, and costs Interest Officers' fees		10	\$	3,683	\$	23,526 294	\$	80,588 933		63,386 1,365	\$	77,115 245	754 278	\$ 32,557 95 49,793	\$	343
Net increase (decrease) in the fair value of investments Recycling fees School district contributions		(2)		(275)		40		(146)		(52)		(317)	(34)	(59)		(399) 471,599
911 fees Jail fees Treasurer's commission Collector's commission			1	1,302,514												
Other				15,849												23,637
TOTAL REVENUES		4,322	1	1,321,771		23,860		81,375		67,718		77,043	12,674	82,386		495,180
Less: Treasurer's commission				6,328		201		162		526		118	10	 725		564
NET REVENUES		4,322	1	1,315,443		23,659		81,213		67,192		76,925	 12,664	 81,661		494,616
EXPENDITURES Current: General government Law enforcement Public safety Sanitation Recreation and culture		4,000	1	1,291,280		30,000		50,769		53,661		14,190	 7,381	69,839		369,947
TOTAL EXPENDITURES		4,000	1	1,291,280		30,000		50,769		53,661		14,190	7,381	69,839		369,947
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		322		24,163		(6,341)		30,444		13,531		62,735	5,283	11,822		124,669
OTHER FINANCING SOURCES (USES) Sales tax remitted to Economic Development Corporation Bond Proceeds																
TOTAL OTHER FINANCING SOURCES (USES)																
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		322		24,163		(6,341)		30,444		13,531		62,735	5,283	11,822		124,669
FUND BALANCES - JANUARY 1		11		516,042		29,849		109,658		175,493		14,116	 31,304	 11,489		26,888
FUND BALANCES - DECEMBER 31	\$	333	\$	540,205	\$	23,508	\$	140,102	\$	189,024	\$	76,851	\$ 36,587	\$ 23,311	\$	151,557

### JEFFERSON COUNTY, ARKANSAS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

	SPECIAL REVENUE FUNDS													
		Circuit Clerk Commissioner's Fee		nile Justice ducation	R	erve Fund for Rural Fire Protection		ludicial ancement	Economic Development Sales Tax	Waste Facil Closu	ty	Courthouse Security	V	/ictims of Crime
REVENUES State aid Federal aid Property taxes												\$ 15,000	\$	101,146
Sales taxes Fines, forfeitures, and costs Interest	\$	61	\$	2,884			\$	15	\$ 3,538,433					
Officers' fees Net increase (decrease) in the fair value of investments Recycling fees		1,699 18		(110)	\$	5		345				4		39
School district contributions 911 fees Jail fees				576,721										
Treasurer's commission Collector's commission Other				1,574										
TOTAL REVENUES		1,778		581,069		5		360	3,538,433			15,004		101,185
Less: Treasurer's commission		15		25				11						
NET REVENUES		1,763		581,044		5		349	3,538,433			15,004		101,185
EXPENDITURES Current: General government Law enforcement Public safety Sanitation Recreation and culture		5,000		502,018				67,132				15,004		106,437
TOTAL EXPENDITURES		5,000		502,018				67,132				15,004		106,437
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(3,237)		79,026		5		(66,783)	3,538,433					(5,252)
OTHER FINANCING SOURCES (USES) Sales tax remitted to Economic Development Corporation Bond Proceeds									(3,822,637)					
TOTAL OTHER FINANCING SOURCES (USES)									(3,822,637)					
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		(3,237)		79,026		5		(66,783)	(284,204)					(5,252)
FUND BALANCES - JANUARY 1		7,895		369,912		59,696		67,970	284,204	\$ 3	3,721			29,158
FUND BALANCES - DECEMBER 31	\$	4,658	\$	448,938	\$	59,701	\$	1,187	\$ 0	\$ 3	3,721	\$ 0	\$	23,906

#### JEFFERSON COUNTY, ARKANSAS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

			VENUE FUNDS		CAPITAL PROJ	ECTS FUNDS	DEBT SERVICE FUND	
	Justice Equitable Sharing Program	Assessor's Late Assessment Fee	Communication Facility & Equipment	Drug Court Accountability Grant	Jefferson County Construction	County Library Construction	Library Tax and Special Tax Bonds, Series 2017	Totals
REVENUES State aid Federal aid Property taxes Sales taxes	\$ 44.271	\$ 1,894		\$ 58,903			\$ 11,488 100,761	\$ 182,407 101,146 695,741 5,897,388
Fines, forfeitures, and costs Interest Officers' fees Net increase (decrease) in the fair value of investments Recycling fees School district contributions 911 fees Jail fees	\$ 44,271 797		\$ 210 26,095	(93)	\$ 343 2	\$ 641	87	460,049 20,280 387,738 (467) 471,599 576,721 1,302,514 114,172
Treasurer's commission Collector's commission Other			114,172	30				56,392 112,595 41,126
TOTAL REVENUES	45,068	1,894	140,501	58,840	345	641	112,336	10,419,401
Less: Treasurer's commission					3		990	41,404
NET REVENUES	45,068	1,894	140,501	58,840	342	641	111,346	10,377,997
EXPENDITURES Current: General government Law enforcement Public safety Sanitation Recreation and culture	226,931		89,559	39,007	176,197		45,445	390,404 3,993,188 1,295,280 369,947 636,445
TOTAL EXPENDITURES	226,931		89,559	39,007	176,197		45,445	6,685,264
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(181,863)	1,894	50,942	19,833	(175,855)	641	65,901	3,692,733
OTHER FINANCING SOURCES (USES) Sales tax remitted to Economic Development Corporation Bond Proceeds						1,074,155	45,845	(3,822,637) 1,120,000
TOTAL OTHER FINANCING SOURCES (USES)						1,074,155	45,845	(2,702,637)
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(181,863)	1,894	50,942	19,833	(175,855)	1,074,796	111,746	990,096
FUND BALANCES - JANUARY 1	189,392		87,417	10,526	46,451			4,740,394
FUND BALANCES - DECEMBER 31	\$ 7,529	\$ 1,894	\$ 138,359	\$ 30,359	\$ (129,404)	\$ 1,074,796	\$ 111,746	\$ 5,730,490

#### JEFFERSON COUNTY, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2017

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Treasurer's Automation	Ark. Code Ann. § 21-6-302 established fund to receive up to 10% of treasurer's gross commissions to operate the treasurer's office and to purchase, maintain, and operate an automated accounting and record keeping system.
Collector's Automation	Ark. Code Ann. § 21-6-305 established fund to receive up to 10% of collector's gross commissions to operate the collector's office and to purchase, maintain, and operate an automated record keeping system.
Circuit Court Automation	Ark. Code Ann. § 16-13-704 established fund to receive circuit court installment fees to be used for circuit court-related technology and to defray the cost of fine collection.
Assessor's Amendment no. 79	Ark. Code Ann. § 26-26-310 provides that 1% of the county's share of surplus funds from the Property Tax Relief Trust Fund be allocated to county assessors for the costs of administering Ark. Const., amend 79.
County Clerk's Cost	Ark. Code Ann. § 16-20-407 established fund to account for a \$2 marriage license fee to be used for operation of the county clerk's office.
Recorder's Cost	Ark. Code Ann. § 21-6-306 established fund to receive at least 25% of the fees collected by circuit clerks to be used to purchase, maintain, and operate automated records system.
County Library	Ark. Code Ann. § 13-2-404 established fund to account for property tax millage levied by the quorum court for the support, operation, and maintenance of the public library.
Child Support Cost	Ark. Code Ann. § 9-10-109 established fund to receive fees to offset administrative costs in the clerk's office.
Jail Operation (Detention M & O, Detention Reserve and Jail Operations	Jefferson County Ordinance nos. 2003-41, 42 (June 30, 2003) levied a sales and use tax for operating and maintaining jail facilities. Additionally, Ark. Code Ann. § 16-17-129 allows a county to levy an additional fine, not to exceed \$20. Funds shall be used exclusively to defray the cost of incarcerating county prisoners; construction, maintenance, and operation of the county jail; purchase and maintenance of jail equipment; and training, salaries, and certificate pay for jailers and deputy sheriffs.
Boating Safety	Ark. Code Ann. § 27-101-111 established fund to receive fees to be used for operating a patrol on the waterways within a county or for emergency rescue services if the county has not established a patrol.
Emergency 911	Established to receive fees collected by telephone providers as prescribed by Ark. Code Ann. § 12-10-318, and to receive fees from cities within the County, as prescribed by Jefferson County Ordinance no. 1994-95 (December 19, 1994), for 911 emergency services.

#### JEFFERSON COUNTY, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2017

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Emergency Vehicle	Ark. Code Ann. § 27-22-103 established fund to account for the fine for failure to insure motor vehicles to be used for the purchase and maintenance of rescue, emergency medical, and law enforcement vehicles, communications equipment, animals owned or used by law enforcement agencies, life-saving medical apparatus, and law enforcement apparatus to be used for those purposes.
Prosecuting Attorney Victim Witness	Ark. Code Ann. § 16-21-151 established fund to receive district court costs levied to be used by prosecuting attorney for operating victim/witness program.
Indigent Criminal Defense	Ark. Code Ann. § 14-20-102 established fund to receive funds distributed in accordance with Ark. Code Ann. § 16-10-307 to be used to pay reasonable and necessary costs incurred in the defense of indigent persons, the representation of persons against whom involuntary admissions procedures have been brought, and for representation of persons deemed incompetent by the court; defraying the costs of the juvenile division of chancery court; and for defraying the medical and dental costs for indigent defendants in the county jail.
District Court Cost	Ark. Code Ann. § 16-17-126 authorizes district court filing fees for writs of garnishment and executions to be appropriated for any permissible use in the administration of the district court.
Adult Drug Court	Ark. Code Ann. § 16-98-304 established fund to receive program user fees set by drug court judge to be used for the benefit and administration of the drug court program.
Juvenile Justice	Ark. Code Ann. §§ 16-13-326, 9-27-367 established fund to receive juvenile fees, court costs, and fines to provide services and supplies to juveniles at the discretion of the juvenile division of Circuit Court.
Recycling	Jefferson County Ordinance no. 1995-34 (May 8, 1995) established fund for the recording of receipts and disbursements for recycling operations. The fund also receives state aid restricted for recycling.
Circuit Clerk Commissioner's Fee	Ark. Code Ann. § 21-6-412 established fund to receive fee awarded, when appointed as Commissioner, for a sale of real or personal property under judicial decree. The funds are to be used to offset administrative costs associated with the performance of the Commissioner's duties and for general operations expenses of the office of Circuit Clerk.
Juvenile Justice Education	Federal forfeiture funds received from the Department of Justice Asset Forfeiture Program were set up in a separate fund for the purpose of providing additional law enforcement resources.
Reserve Fund for Rural Fire Protection	Jefferson County Ordinance no. 1996-14 (February 12, 1996) established fund for receipt and disbursement of sales tax for rural fire protection.
Judicial Enhancement	Ark. Code Ann. § 16-10-307 established the County Administration of Justice Fund which continued to finance this fund used for court personnel and equipment.

#### JEFFERSON COUNTY, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2017

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Economic Development Sales Tax	Jefferson County Ordinance nos. 2010-87, 88 (November 8, 2010) levied a sales and use tax for the purpose of sufficiently funding and promoting economic development projects and activities to stimulate the local economy and to support the creation of new job opportunities.
Waste Tire Facility Closure	Ark. Code Ann. § 8-6-1603 and Jefferson County Court Order 2014-7 (January 10, 2014) established fund for the purpose of providing the required financial assurance for closure and post-closure care.
Courthouse Security	Ark. Code Ann. § 16-10-1006 established fund for the purpose of providing financial assistance to local governments to assist in the implementation of local security and emergency preparedness plans for circuit and district courts.
Victims of Crime	Established to receive federal grants for the purpose of salaries for coordinators of victims of violent crime services.
Justice Equitable Sharing Program	Federal forfeiture funds received from the Department of Justice Asset Forfeiture Program were set up in a separate fund for the purpose of providing additional law enforcement resources.
Assessor's Late Assessment Fee	Ark. Code Ann. §§ 26-26-201 established fund to receive late assessment fees to be used for pay for the expense of assessing property.
Communication Facility & Equipment	Ark. Code Ann. §§ 21-6-307, 12-41-105 established fund to receive 25% of sheriff's fees collected and phone commission funds to be used for communications equipment and repair and to train operations staff.
Drug Court Accountability Grant	Established to account for Court Accountability grant received for the Adult Drug Court.
Jefferson County Construction	Jefferson County Ordinance no. 2012-11 (February 3, 2012) established fund for the construction of the Jefferson County Sheriff's Office building.
County Library Construction	Jefferson County Ordinance no. 2017-59 (October 10, 2017) established the fund to receive and disburse revenue bonds proceeds for library construction.
Library Tax and Special Tax Bonds, Series 2017	Jefferson County Ordinance no. 2017-59 (October 10, 2017) established the fund to receive library tax and special tax collection being levied. Trustee established fund to account for the accumulation of resources to retire the debt.

Treasurer's accounts consist primarily of property taxes not yet distributed to the appropriate entities.

Collector's accounts consist primarily of property taxes not yet distributed to the various taxing units.

Sheriff's accounts consist primarily of fees settlement, bond, evidence, and inmate trust money.

County Clerk's accounts consist primarily of fee money to be settled with Treasurer, trust money and payroll taxes.

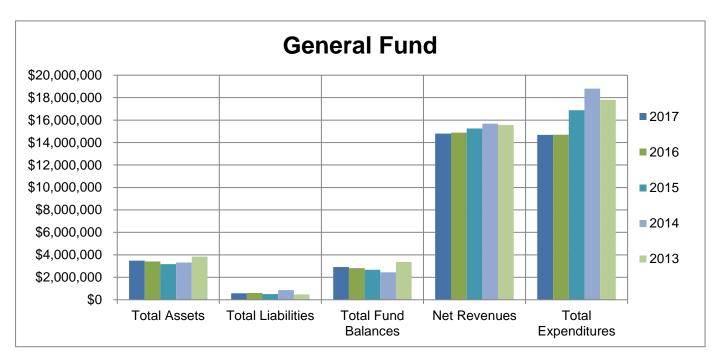
Circuit Clerk's accounts consist of trust money and settlements due to Treasurer.

Juvenile Court accounts consist primarily of restitution, fines and costs, and fees not yet distributed to the County or plaintiff.

Sanitation account consists primarily of fees not yet distributed to the County.

# JEFFERSON COUNTY, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - GENERAL FUND - REGULATORY BASIS DECEMBER 31, 2017 (Unaudited)

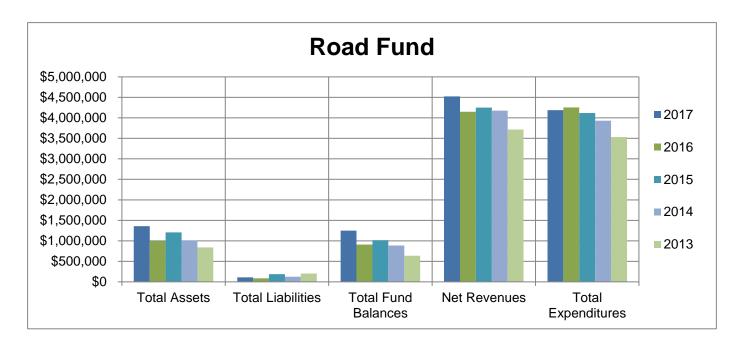
<u>General</u>	 2017	 2016	 2015	2014	 2013
Total Assets	\$ 3,490,779	\$ 3,417,810	\$ 3,171,061	\$ 3,314,694	\$ 3,841,763
Total Liabilities	579,083	609,769	501,303	868,570	476,174
Total Fund Balances	2,911,696	2,808,041	2,669,758	2,446,124	3,365,589
Net Revenues	14,794,360	14,888,678	15,255,096	15,681,944	15,571,403
Total Expenditures	14,690,705	14,697,477	16,874,047	18,796,539	17,800,947
Total Other Financing Sources/Uses		(51,273)	1,842,585	2,195,299	2,555,361



# JEFFERSON COUNTY, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - ROAD FUND - REGULATORY BASIS DECEMBER 31, 2017 (Unaudited)

Road	 2017	 2016		2015		2014		2013	
Total Assets	\$ 1,357,281	\$ 997,379	\$	1,204,666	\$	1,009,463	\$	838,279	
Total Liabilities	109,059	86,013		187,886		125,092		201,845	
Total Fund Balances	1,248,222	911,366		1,016,780		884,371		636,434	
Net Revenues	4,524,348	4,148,045		4,248,895		4,177,801		3,716,291	
Total Expenditures	4,187,492	4,252,680		4,116,486		3,929,864		3,531,771	

Total Other Financing Sources/Uses



#### JEFFERSON COUNTY, ARKANSAS

### SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS DECEMBER 31, 2017 (Unaudited)

Other Funds in the Aggregate	the Aggregate 2017		 2016		2015		2014		2013	
Total Assets	\$	7,605,295	\$ 5,733,141	\$	6,307,456	\$	5,265,143	\$	4,755,127	
Total Liabilities		1,874,805	992,747		1,452,280		1,198,744		1,299,786	
Total Fund Balances		5,730,490	4,740,394		4,855,176		4,066,399		3,455,341	
Net Revenues		10,377,997	10,199,067		10,341,035		10,545,914		10,416,496	
Total Expenditures		6,685,264	6,777,322		4,144,859		4,286,476		5,973,535	
Total Other Financing Sources/Uses		(2,702,637)	(3,533,549)		(5,396,354)		(5,648,380)		(6,022,765)	

